

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 1. Summary of Significant Accounting Policies

The financial statements of Yellowstone County (the County) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles.

A. Reporting Entity

Yellowstone County's financial statements include those separate governmental entities that are controlled or are dependent on the County. The determination to include separate governmental entities is based on the criteria of GASB Statement No. 14. GASB Statement No. 14 defines the reporting entity as the County and those component units for which the County is financially accountable. To be financially accountable, a voting majority of the organization's board must be appointed by the County, and either a) the County must be able to impose its will, or b) the County may potentially benefit financially or be financially responsible for the organization. The County does not report any separate government entities as component units.

B. Fund Accounting

The County uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The general fund is used to account for all financial activities of the general government not recorded in another fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the government (internal service funds).

Fiduciary funds include all trust and agency funds which account for assets held by the County as a trustee or as an agent for individuals, other governmental units and/or other funds. The investment trust fund accounts for the external portion of the County's investment pool, which is invested for County school districts, special districts, and the protest tax fund. These districts have all agreed to voluntarily participate in the investment pool. Agency funds generally are used to account for funds being held on an interim basis on behalf of others as their agent. Such funds are custodial in nature since all assets are due to individuals or entities at some future time.

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Note 1. Summary of Significant Accounting Policies, continued

C. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. Interfund activity constituting reimbursements for expenditures or expenses previously recorded in another fund, for the most part, has been removed from these statements. This avoids reporting the same expenditure or expense twice and eliminates the associated reimbursement revenue. *Governmental-activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the governmental-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Nonmajor funds are aggregated and presented in a single column. The internal service funds are aggregated in a single column on the face of the proprietary fund statement.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues in the year for which eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred as under accrual accounting. Principal and interest on long-term debt, as well as expenditures related to compensated absences, are recorded as fund liabilities when payment is due.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. Proprietary fund-type operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in total net assets. The Proprietary funds apply all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins. The County has not adopted paragraph 7 of GASB#20 regarding the application of FASB pronouncements after November 30, 1989. The accrual basis of accounting is utilized by proprietary funds and the investment trust fund. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Agency funds are custodial in nature and do not involve measurement of results of operations.

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Note 1. Summary of Significant Accounting Policies, continued

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, continued

The County reports deferred revenue on its governmental funds' balance sheets. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. The County reports uncollected property tax revenues as deferred revenue for governmental funds.

Those revenues susceptible to accrual are interest revenue, grant revenues, and charges for services. Changes in the fair value of investments are recognized in revenue at the end of each year. Fines and permits are not susceptible to accrual because generally they are not measurable until received in cash.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *road fund* accounts for the construction, maintenance, and improvements of public roads outside incorporated areas.

The *property and liability insurance fund* accounts for the collection of levied taxes used to pay property and casualty insurance and the establishment of reserves for the self-funded liability program.

The *public safety fund* accounts for the levy and expenditures of the Sheriff's Department, including the Yellowstone County Detention Facility.

The *RSID bond fund* accounts for the resources accumulated and payments made for principal and interest on long-term debt issued for rural special improvement districts.

The *capital improvement fund* accounts for the accumulation and expenditure of resources for major capital expenditures, construction, or improvements.

The government reports the following major fund proprietary funds:

The *refuse disposal fund* accounts for the funding and costs associated with County charges and services provided to County residents to have access to garbage disposal.

The *METRA fund* accounts for the operations of the Montana Exposition, Trade, and Recreation Arena (METRA), which reports all activities and events held in the 10,000 seat arena and other event facilities and grounds.

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Note 1. Summary of Significant Accounting Policies, continued

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation, continued

Additionally, the government reports the following fund types:

Internal service funds account for the County's self-insured health insurance plan, motor pool, and telephone services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges for property and liability insurance. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Fiduciary fund types are used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The County's agency funds include cash and property tax receivables for county school districts and other county special districts. They also include property tax receivables levied by Yellowstone County on behalf of the State of Montana and the Cities of Billings, Laurel, and Broadview. Cash collections on those property tax receivables are distributed to associated taxing jurisdictions in the month subsequent to collection.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the METRA enterprise fund and of the government's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first.

E. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the general purpose financial statements and the reported amounts of revenues and expenses during the reported period. Actual results could differ from those estimates.

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Note 1. Summary of Significant Accounting Policies, continued

F. Assets, Liabilities, and Net Assets or Equity

1. Cash and Demand Investments, and Cash Investments

Cash resources, to the extent available, of the individual funds are combined to form a cash pool, which is managed by the County Finance Director. The cash pool is not registered with the Securities and Exchange Commission as an investment company and is not subject to regulatory oversight. Investments of the pooled cash, which are authorized by state law, consist primarily of repurchase agreements, the State of Montana's Short Term Investment Pool (STIP), and securities of the U. S. Government, its agencies, or government sponsored entities and are carried at fair value. The fair value of investments is determined annually, and is based on fair value. The method used to determine the values of participants' equity withdrawn is based on the book value of the participants' percentage participation at the date of withdrawal. Bank deposits include demand deposits and overnight repurchase agreements in County banks. Interest income earned as a result of pooling and changes in the fair value of investments are distributed to the appropriate funds as designated by state law utilizing a formula based on the applicable cash balance participation of each fund. The general fund receives interest revenue from those funds not specifically designated by state law to receive interest. Government sponsored entities include: federal home loan bank; federal national mortgage association; federal home mortgage corporation; and federal farm credit bank.

The County has not provided nor obtained any legally binding guarantees during the fiscal year ended June 30, 2008 to support the value of shares in the pool.

The County issues warrants in payment of its obligations. Cash balances are reported net of outstanding warrants.

For purposes of the statement of cash flows, the County considers all highly liquid debt instruments with an original maturity of three months or less, including restricted cash and demand investments, as cash equivalents.

Montana Code Annotated 7-6-202 regarding "Deposit and Investment of Public Money" reads as follows:

- (1) A local governing body may invest public money not necessary for immediate use by the county, city, or town in the following eligible securities:
 - (a) United States government treasury bills, notes, and bonds and in United States treasury obligations, such as state and local government series (SLGS), separate trading of registered interest and principal of securities (STRIPS), or similar United States treasury obligations;
 - (b) United States treasury receipts in a form evidencing the holder's ownership of future interest or principal payments on specific United States treasury obligations that, in the absence of payment default by the United States, are held in a special custody account by an independent trust company in a certificate or book-entry form with the federal reserve bank of New York; or
 - (c) obligations of the following agencies of the United States, subject to the limitations in subsection (2):
 - (i) federal home loan bank;
 - (ii) federal national mortgage association;
 - (iii) federal home mortgage corporation; and
 - (iv) federal farm credit bank.
- (2) An investment in an agency of the United States is authorized under this section if the investment is a general obligation of the agency and has a fixed or zero-coupon rate and does not have prepayments that are based on underlying assets or collateral, including but not limited to residential or commercial mortgages, farm loans, multifamily housing loans, or student loans.
- (3) The local governing body may invest in a United States government security money market fund if:
 - (a) the fund is sold and managed by a management-type investment company or investment trust registered under the Investment Company Act of 1940 (15 U.S.C. 80a-1 through 80a-64), as may be amended;
 - (b) the fund consists only of eligible securities as described in this section;
 - (c) the use of repurchase agreements is limited to agreements that are fully collateralized by the eligible securities, as described in this section, and the investment company or investment trust takes delivery of the collateral for any repurchase agreement, either directly or through an authorized custodian;

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Note 1. Summary of Significant Accounting Policies, continued

F. Assets, Liabilities, and Net Assets or Equity

1. Cash and Demand Investments, and Cash Investments

(d) the fund is listed in a national financial publication under the category of "money market mutual funds", showing the fund's average maturity, yield, and asset size; and (e) the fund's average maturity does not exceed 397 days.

(4) Except as provided in subsection (5), an investment authorized in this part may not have a maturity date exceeding 5 years, except when the investment is used in an escrow account to refund an outstanding bond issue in advance.

(5) An investment of the assets of a local government group self-insurance program established pursuant to 2-9-211 or 39-71-2103 in an investment authorized in this part may not have a maturity date exceeding 10 years, and the average maturity of all those authorized investments of a local government group self-insurance program may not exceed 6 years.

(6) This section may not be construed to prevent the investment of public funds under the state unified investment program established in Montana Code Annotated Title 17, chapter 6, part 2.

Montana Code Annotated 7-6-206 permits time or savings deposits with banks, savings and loans associations, or credit unions within the State. The County has placed investment pool funds into a local bank utilizing a recent FDIC program referred as the Certificate of Deposit Account Registry Service (CDARS). The CDARS program allows funds to be placed into a participating bank and the funds are 100% FDIC insured with that bank. The program utilizes FDIC insurance distribution from member banks, however, the funds are utilized and retained by the local member bank.

2. Restricted Cash and Demand Investments

Restricted cash and demand investments represent resources set aside for capital improvements, advances, notes payable repayment, and unforeseeable repairs improvements.

3. Receivables and Payables

All trade, special assessment, and property tax receivables are shown net of an allowance for uncollectibles. As of June 30, 2008, the allowances were as follows:

<u>Allowance Amount</u>	
Accounts Receivable	\$ 35,209
Property taxes	576,500
Delinquent special assessments	11,700
Deferred special assessments	<u>62,300</u>
Total uncollectible allowance	<u>\$ 685,709</u>

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

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Note 1. Summary of Significant Accounting Policies, continued

4. Inventories

In the proprietary funds, inventories are recorded at the lower of cost (first-in, first-out method) or market, and are recorded as expenses when consumed. In the funds, reported inventories are recorded at average cost, and are recorded as expenditures when consumed.

5. Capital Assets

Capital assets, which include property, plant, and equipment, and infrastructure assets (e.g., road, bridges, sidewalks, and similar items), are reported in the governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. The governmental fund financial statements may include expenditures for minor capital assets valued between \$500 and \$5,000 that the County has budgeted as capital in order to provide fixed asset control of these items, however, these items are not being reported or depreciated as capital assets on the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Building Improvements	20
Public Domain Infrastructure	50
System Infrastructure	30
Vehicles	5
Office Equipment	5
Computer Equipment	5

Depreciation of all exhaustible fixed assets used by proprietary funds is charged as an expense against their operations. Accumulated depreciation is reported on proprietary fund balance sheets.

The County's collection of donated artifacts and art held at the Yellowstone County Museum are not capitalized or depreciated. During 2008, there were no significant purchases or deaccession of collection items.

6. Self-Insurance Accruals

The County provides for an estimated accrual for incurred claims at year end in the Property and Liability Insurance Fund for liability claims and the Health Insurance Fund for unpaid health claims.

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 1. Summary of Significant Accounting Policies, continued

7. Due to Other Taxing Districts

This account represents cash, tax receivables, and other assets held by the County for other taxing jurisdictions. Cash received by the County for the State of Montana, multi-jurisdictional service districts, and cities and towns located in Yellowstone County is distributed in the month following collection.

8. Compensated Absences

Vested or accumulated vacation and sick leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a liability of the governmental fund that will pay it in the fund financial statements. Amounts of vested or accumulated vacation and sick leave that are not expected to be liquidated with expendable available financial resources are reported as a long-term liability in the government-wide financial statements. Vested or accumulated vacation and sick leave of proprietary funds is recorded as an expense and liability of those funds as the benefits accrue to employees. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. The non-vested portion of sick leave is 75% of the accrued sick leave times the rate of pay.

All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements

9. Long-term Obligations

In the government-wide financial statements, and proprietary fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

10. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

11. Net Assets

Net assets represents the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets does not include either capitalized assets or the related debt for Rural Special Improvement Districts (RSIDs). Infrastructure improvements built and maintained through RSIDs are the financial responsibility of the benefited property owners and are not the responsibility of the County other than in a fiduciary capacity. Net assets invested in capital assets, net of related debt, excludes unspent debt proceeds. Net assets are reported as restricted when there are limitations imposed on their use through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations by other governments.

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Note 2. Reconciliation Comparative of Government-wide and Fund Financial Statements

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets

A separate report has been included in basic financial statements to explain the differences between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets.

B. Explanation of Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

A separate report has been included in basic financial statements to explain the differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities.

Note 3. Stewardship, compliance, and accountability

Budgets are adopted on a basis consistent with a modified accrual basis of accounting. Annual legal budgets are adopted for the general, special revenue, debt service, and capital projects funds. All annual appropriations lapse at fiscal year end. Project-length financial plans are adopted for all capital projects funds.

The level of budgetary control (that is the level at which expenditures cannot legally exceed the appropriated amount) is established at the fund level. Individual fund budgets are the same as appropriation amounts. Unexpended appropriations lapse at the end of the year.

Budget amendments can be made at any time during the year by resolution after holding public hearings. Supplemental appropriations were made for unanticipated state and federal grants awarded during the year. The effect of the budget amendments other than those for federal and state grants during fiscal year 2008 was nominal. Reported budget amounts represent the original adopted budget as amended.

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Note 4. Cash and Demand Investments, and Cash Investments

The County maintains a cash and investment pool for all funds under the control of the County Treasurer. The non-pooled investments represent those investments held for other individuals or districts to be utilized for a specific purpose or capital project. The County's investments are categorized below to give an indication of the level of risk assumed by the County at June 30, 2008. All investments meet collateral requirements specified by State Law.

Investments are categorized into these three categories of credit risk:

- (1) Insured or registered, or securities held by the County or its agent in the County's name.
- (2) Uninsured and unregistered, with securities held by the counterparty's trust department or agent in the County's name.
- (3) Uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent, but not in the County's name.

At year end, the County's pooled investment balances were as follows:

	Category			Reported Amount/ Fair Value
	1	2	3	
Cash investments - U.S. Government agencies	\$ 69,201,154	\$0	\$0	\$ 69,201,154
Cash investments - certificate of deposit account registry service	14,000,000	0	0	14,000,000
Cash in overnight repurchase agreements	0	0	9,482,437	9,482,437
Cash on hand and demand deposits	267,695	0	1,369,090	1,636,785
Subtotal	<u>\$ 83,468,850</u>	<u>\$0</u>	<u>\$ 10,851,530</u>	<u>94,320,376</u>
<u>Investments Not Subject to Categories:</u>				
State Treasurer's Investment Pool (STIP)				<u>0</u>
Total Pooled Investments				<u>\$ 94,320,376</u>

At year end, the County's nonpooled investment balances were as follows:

	Category			Reported Amount/ Fair Value
	1	2	3	
Cash investments - U.S. Government agencies	\$ 5,789,175	\$0	\$0	\$ 5,789,175
Cash on hand and demand deposits	100,000	0	396,045	496,045
Subtotal	<u>\$ 5,889,175</u>	<u>\$0</u>	<u>\$ 396,045</u>	<u>6,285,220</u>
<u>Investments Not Subject to Categories:</u>				
State Treasurer's Investment Pool (STIP)				<u>0</u>
Total Nonpooled Investments				<u>6,285,220</u>
Total Investments				<u>\$ 100,605,596</u>

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Note 4. Cash and Demand Investments, and Cash Investments, continued

Due to higher cash flows at certain times during the year, the County's investment in overnight repurchase agreements for which the underlying securities were held by the dealer increased significantly. As a result, the amounts that were in category 3 at those times were substantially higher than at year end.

The total cash reported at June 30, 2008, is detailed as follows:

	<u>Total</u>	<u>Statement of Net Assets</u>	<u>Fiduciary Net Assets</u>
Cash and demand investments, pooled	\$ 10,879,439	\$ 4,269,744	\$ 6,609,695
Restricted cash and demand investments held in trust, nonpooled	496,045	434,377	61,668
Restricted cash and demand investments for capital, pooled	239,783	0	239,783
Restricted cash and demand investments for capital, nonpooled	5,789,175	0	5,789,175
Total cash and demand investments	17,404,442	4,704,121	12,700,321
Cash investments, pooled	83,201,154	32,656,813	50,544,341
Total	<u>\$ 100,605,596</u>	<u>\$ 37,360,934</u>	<u>\$63,244,662</u>
Cash on hand, pooled	\$ 942,587		
Cash in bank deposits and other bank deposits, pooled	694,198		
Cash in bank deposits and other bank deposits, nonpooled	496,045		
Cash in overnight repurchase agreements, pooled	20,637,757		
Cash in State Treasurer's Investment Pool (STIP)	0		
Outstanding warrants, pooled	(11,155,320)		
Total cash and demand investments	11,615,267		
Cash investments, pooled	83,201,154		
Cash investments, nonpooled	5,789,175		
Total	<u>\$ 100,605,596</u>		
Cash and demand investments, and cash investments- pooled	\$ 94,320,376		
Cash and demand investments, and cash investments- nonpooled	6,285,220		
	<u>\$ 100,605,596</u>		

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Note 4. Cash and Demand Investments, and Cash Investments, continued

Cash on hand - represents two types of cash items: petty cash and change funds on hand - \$26,370; cash received after last bank deposit - \$916,217

Cash in bank deposits and other bank deposits - Cash in bank deposits represents cash on deposit in local bank accounts used for pooled banking operations of the County - \$694,198; other bank deposits represents cash held in trust for other individuals in which any interest earnings are not distributed to the investment pool - \$496,045

Cash in overnight repurchase agreements - represents cash invested on a daily basis by the County's primary bank. Invested funds represent the nightly balance of collected funds in the County's main depository bank account. The overnight repurchase agreement has the funds re-deposited into the County's main bank account the next business day. The invested funds are collateralized by permissible U.S. government securities that have a value of at least 102% of the investment value.

Cash in State Treasurer's Investment Pool (STIP)

STIP is considered an external investment pool. STIP is also classified as a "2a-7 like" pool. A "2a-7-like" pool is an external investment pool that is not registered with the Securities and Exchange Commission as an investment fund, but has a policy that it will and does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The County's investment position in STIP is determined by the pool's share price, which is dollar denominated.

The STIP portfolio includes, but is not limited to, "variable rate" and "asset-backed" securities to provide diversification and a competitive rate of return. These securities are described below:

Asset-backed Securities are debt securities collateralized by a pool of mortgages and non-mortgage assets, such as trade and loan receivables, equipment leases, and credit cards, etc. pledged by the issuer. Asset-backed securities have one or more forms of credit enhancement to raise the quality of the security. Examples of credit enhancement include, but are not limited to, letter of credit, reserve fund, or senior/subordinate arrangements.

Variable Rate (Floating-Rate) Securities provide many advantages of short-term bonds because they are designed to minimize the investor's interest rate risk. As with variable rate loans issued by banks, the interest rate paid by the issuer of these securities is reset periodically depending on market conditions. The value of these securities will usually remain at or near par because their interest rates are reset to maintain a current market yield. STIP's variable rate securities float to either the prime rate or the London Interbank Offering Rate (LIBOR), which is similar to the European federal funds rate.

Outstanding warrants - represents issued and outstanding warrants and checks of the County and school districts.

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Notes to the Financial Statements
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Note 4. Cash and Demand Investments, and Cash Investments, continued

Cash investments - represents investments held by the County Treasurer with maturity dates exceeding 1 day.

At June 30, 2008, pooled cash investment items were:

<u>Investment Type</u>	<u>Yield</u>	<u>Maturity Date</u>	<u>Credit Risk Rating Moody's - S&P</u>	<u>Fair Value</u>
<u>U.S. Government Agencies</u>				
Federal Farm Credit	5.20%	4.1 years	AAA - AAA	\$3,108,750
Federal Home Loan Mortgage Corporation	2.73 - 3.215%	3.3 - 4.4 years	AAA - AAA	\$13,208,632 *
Federal Home Loan Bank	1.95 - 5.617%	1 day - 4.4 years	AAA - AAA	40,696,165 *
Federal National Mortgage Association	2.92 - 5.625%	2.9 - 4.5 years	AAA - AAA	12,187,607 *
Total U.S. government agency securities				<u>\$69,201,154</u>
Certificate of Deposit Account Registry Service	3.35 - 3.63%	51 days - 2.7 years	100% FDIC Insured	14,000,000 *
Total cash investments, pooled				<u><u>\$83,201,154</u></u>

At June 30, 2008, nonpooled cash investment items were:

<u>Investment Type</u>	<u>Yield</u>	<u>Maturity Date</u>	<u>Credit Risk Rating Moody's - S&P</u>	<u>Fair Value</u>
<u>U.S. government agency securities</u>				
Federal Home Loan Bank	2.11 - 3.67%	16 days - 1 year	AAA - AAA	\$ 5,789,175 *
Restricted cash investments for capital improvements, nonpooled				<u><u>\$ 5,789,175</u></u>

* - represents 5% or more of total cash investments

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 4. Cash and Demand Investments, and Cash Investments, continued

The following represents a condensed statement of net assets and changes in net assets for the cash and investment pool as of June 30, 2008:

<u>Condensed Statement of Net Cash and Investment Assets</u>	
Cash and demand investments, pooled	\$ 10,879,439
Cash investments, pooled	83,201,154
Restricted cash and demand investments for capital improvements, pooled	239,783
Restricted cash and demand investments held in trust, nonpooled	496,045
Restricted cash investments for capital improvements, nonpooled	5,789,175
Accrued interest receivable	437,676
Net assets held in trust for all pool participants	<u><u>\$ 101,043,272</u></u>
Equity of internal pool participants	\$ 48,021,831
Equity of external pool participants	53,021,441
Total equity	<u><u>\$ 101,043,272</u></u>
<u>Condensed Statement of Changes in Net Cash and Investment Assets</u>	
Net assets at July 1, 2007	\$ 97,495,677
Net changes in investments by pool participants	3,261,881
Market value adjustment of cash investments	285,714
Net assets at June 30, 2008	<u><u>\$ 101,043,272</u></u>

Note 5. Receivables

Receivables as of year end for the government's individual major funds; and nonmajor, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

	MAJOR GOVERNMENTAL FUNDS						Other Nonmajor Governmental Funds	MAJOR ENTERPRISE FUNDS			Internal Service Funds	Fiduciary Funds	Total
	General	Road	Liability & Property Insurance	Public Safety - Sheriff	R.S.I.D. Bond Fund	Capital Improvement Fund		Refuse Disposal	METRA				
Receivables:													
Property taxes	\$933,739	\$408,504	\$89,358	\$763,948	\$0	\$0	\$1,083,233	\$0	\$140,420	\$0	\$11,828,358	\$15,247,560	
Accounts	463,668	0	130,000	333,053	0	1253	199,003	0	22,911	0	0	1,149,888	
Delinquent assessments	0	0	0	0	11,596	0	13,819	51,622	0	0	611,868	688,905	
Deferred assessments	0	0	0	0	1,318,779	0	2,955	0	0	0	2,319	1,324,053	
Accrued interest	118,183	0	12,824	0	749	21,304	11,246	0	3,144	13,691	256,535	437,676	
Gross receivables	1,515,590	408,504	232,182	1,097,001	1,331,124	22,557	1,310,256	51,622	166,475	13,691	12,699,080	18,848,082	
Less allowances for uncollectible accounts	(139,200)	(79,400)	(14,700)	(142,242)	(64,000)	0	(214,186)	(7,700)	(24,281)	0	0	(685,709)	
Net total receivables	\$ 1,376,390	\$ 329,104	\$ 217,482	\$ 954,759	\$ 1,267,124	\$ 22,557	\$ 1,096,070	\$ 43,922	\$ 142,194	\$ 13,691	\$ 12,699,080	\$ 18,162,373	

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred revenue* were as follows:

	<u>Unavailable</u>	<u>Unearned</u>	<u>Total</u>
Delinquent property taxes receivable (governmental funds)	\$2,725,082	\$ 0	\$2,725,082
Special assessments receivable (governmental funds)	21,815	0	21,815
Special assessments not yet billed (governmental funds)	1,259,434	0	1,259,434
METRA unearned revenue from future advertising revenues	0	1,506,923	1,506,923
METRA receipts for fiscal year 2009 events (enterprise fund)	0	31,688	31,688
Total Deferred Revenue	\$4,006,331	\$1,538,611	\$ 5,544,942

The delinquent taxes receivable accounts represent the past five years of uncollected tax levies. The allowance for uncollectibles is estimated based on delinquent tax collection history. All net property taxes and special assessments receivables are offset by deferred revenue in the governmental fund types.

The 2007 real property taxes and the 2007 special assessments were levied and became receivables in October 2007. The semi-annual installments were due in November 2007 and May 2008. As of December 1, 2007, and June 1, 2008, uncollected real property taxes and special assessments became delinquent and all uncollected amounts as of June 30, 2008, have been reported as deferred revenue. Delinquent taxes become a lien on the property on June 1 and after 3 years the County exercises the lien and takes title to the property. Personal property taxes were levied throughout the year and became a receivable when levied. Personal property taxes are due 30 days from the levy date. Amounts not collected as of June 30, 2008, have been reported as deferred revenue. There was no significant land held for resale as of June 30, 2008.

Note 6. Interfund Receivables, Payables and Transfers

Interfund Receivables and Payables

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Due from/to Other Funds

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Permissive Medical Levy Fund	\$ 256,991
General Fund	Crime Control Fund	5,616
General Fund	RSID Maintenance Fund	43,093
General Fund	RSID Bond Fund	2,827
		<u>\$ 308,527</u>

Interfund transfers

	MAJOR GOVERNMENTAL FUNDS					Other Nonmajor Governmental Funds	MAJOR ENTERPRISE FUND	Internal Service Funds	Total
	General	Road	Liability & Property Insurance	Public Safety - Sheriff	Capital Improvement Fund		METRA		
<u>Transfers out:</u>									
General Fund	\$0	\$84,451	\$0	\$0	\$655,000	\$1,979,950	\$44,000	\$0	\$2,763,401
Road Fund	0	0	0	0	200,000	33,000	0	0	233,000
Public Safety - Sheriff Fund	59,346	0	0	0	250,000	27,000	0	0	336,346
RSID Bond Fund	0	0	0	0	0	2,229	0	0	2,229
Nonmajor Governmental Funds	672,027	126,861	11,507	412,327	141,097	695,304	79,165	1,569,588	3,707,876
Major Enterprise Fund - Refuse Disposal Fund	25,000	0	0	0	0	0	0	0	25,000
Total transfers	\$756,373	\$211,312	\$11,507	\$412,327	\$1,246,097	\$2,737,483	\$123,165	\$1,569,588	\$7,067,852

Note 7. Capital Assets

Capital asset activity for the primary government for the year ended June 30, 2008 was as follows:

Yellowstone County, Montana
Notes to the Financial Statements

June 30, 2008

Governmental Activities	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital Assets, Not Being Depreciated:				
Land	\$ 1,947,987	\$ 1,673,662	(\$430,000)	\$ 3,191,649
Construction in Progress	4,570	339,576	(4,570)	339,576
Total Capital Assets, Not Being Depreciated	<u>1,952,557</u>	<u>2,013,238</u>	<u>(434,570)</u>	<u>3,531,225</u>
 Capital Assets, Being Depreciated:				
Buildings	25,194,907	163,449	0	25,358,356
Improvements Other Than Buildings	1,228,562	11,626	0	1,240,188
Machinery and Equipment	14,576,506	1,103,296	(612,891)	15,066,911
Infrastructure	22,946,455	2,602,978	0	25,549,433
Total Capital Assets Being Depreciated	<u>63,946,430</u>	<u>3,881,349</u>	<u>(612,891)</u>	<u>67,214,888</u>
 Less Accumulated Depreciation For:				
Buildings	13,692,968	560,136	0	14,253,104
Improvements Other Than Buildings	846,746	34,570	0	881,316
Machinery and Equipment	8,500,192	1,071,199	(589,278)	8,982,113
Infrastructure	7,160,766	1,426,352	0	8,587,118
Total Accumulated Depreciation	<u>30,200,672</u>	<u>3,092,257</u>	<u>(589,278)</u>	<u>32,703,651</u>
 Total Capital Assets, Being Depreciated, Net	<u>33,745,758</u>	<u>789,092</u>	<u>(23,613)</u>	<u>34,511,237</u>
 Governmental Activities Capital Assets, Net	<u>\$ 35,698,315</u>	<u>\$ 2,802,330</u>	<u>\$ (458,183)</u>	<u>\$ 38,042,462</u>

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 7. Capital Assets, continued

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<u>Business-type Activities</u>				
<u>Capital Assets, Not Being Depreciated:</u>				
Land	\$368,574	\$0	\$0	\$368,574
Construction in progress	0	394,919	0	394,919
<u>Capital Assets, Being Depreciated:</u>				
Buildings	22,971,772	0	0	22,971,772
Improvements Other Than Buildings	2,656,408	1,550,923	0	4,207,331
Machinery and Equipment	1,303,508	49,923	(97,550)	1,255,881
Total Capital Assets, Being Depreciated	26,931,688	1,600,846	(97,550)	28,434,984
<u>Less Accumulated Depreciation For:</u>				
Buildings	11,565,774	662,848	0	12,228,622
Improvements Other Than Building	2,186,895	234,730	0	2,421,625
Machinery and Equipment	1,063,007	38,505	(97,550)	1,003,962
Total Accumulated Depreciation	14,815,676	936,083	(97,550)	15,654,209
Total Capital Assets, Being Depreciated, Net	12,116,012	664,763	0	12,780,775
Business-type Activities Capital Assets, Net	\$12,484,586	\$1,059,682	\$0	\$13,544,268

Depreciation expense was charged to functions/programs of the primary government as follows:

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

<u>Governmental Activities</u>	
General Government	\$400,508
Public Safety	759,577
Public Works	1,825,520
Public Health	9,140
Social and Economic	2,277
Culture and Recreation	95,235
Conservation of Natural Resources	<u>0</u>
Total Depreciation Expense - Governmental Activities	<u>3,092,257</u>
<u>Business-type Activities</u>	
METRA	936,084
Total Depreciation Expense - Primary Government	<u>\$4,028,341</u>

Note 8. Long-Term Debt

General Obligation Bonds

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental-type activities. The capital assets acquired with the general obligation debt were donated to METRA, which is a business-type activity, however METRA is not responsible for servicing the debt. Debt service is the responsibility of the governmental debt service fund which levies annual tax revenues to service the debt.

General obligation bonds are direct obligations and pledge the full faith and credit of the County. General obligation bonds currently outstanding are as follows:

	<u>Interest Rate</u>	<u>Amount</u>
Governmental -type Activities:		
2001 General Obligation Refunding Bonds (nontaxable – refunded 1994 METRA Expansion Bonds due after June1, 2004), 3.20% - 4.15% due June 1, 2014, payable in annual principal installments of \$610,000 to \$765,000, callable on or after June 1, 2008	3.45 – 4.15%	<u>\$ 4,155,000</u>
2008 Limited Tax General Obligation Bonds – Veteran’s Cemetery & METRA Seating 3.40% - 4.00% due 6/15/2023, payable in annual principal installments of \$115,000 to \$275,000, callable on or after December 15, 2015	3.40 – 4.00%	<u>\$ 3,000,000</u> <u>\$ 7,155,000</u>

Annual debt service requirements to maturity for general obligation bonds are as follows:

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Year Ending June30,	Governmental - type Activities		
	Principal	Interest	Total
2009	\$790,000	\$269,696	\$1,059,696
2010	835,000	241,419	1,076,419
2011	865,000	210,885	1,075,885
2012	895,000	178,585	1,073,585
2013	940,000	144,461	1,084,461
2014-2018	1,930,000	334,669	2,264,669
2019-2023	<u>900,000</u>	<u>89,938</u>	<u>989,938</u>
Total	<u>\$7,155,000</u>	<u>\$1,469,653</u>	<u>\$8,624,653</u>

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 8. Long-Term Debt, continued

Rural Special Improvement District Bonds

The County issued no new special assessment debt in fiscal year 2008.

Rural special improvement district bonds are payable from special assessments levied against the properties of the respective districts. The bonds are issued with specific maturity dates, but must be called and repaid earlier, at par value plus accrued interest, if the related special assessments are collected.

The County has a secondary responsibility on the special assessment bonds issued for the various rural special improvement districts (R.S.I.D.) to the extent of availability of cash in the R.S.I.D. Revolving Fund. State law provides for and the County uses an R.S.I.D. Revolving Fund to accumulate resources for such debt service payment. Law allows for a special property tax levy as long as the balance in this fund is less than 5% of the principal amount of outstanding R.S.I.D. bonds. No tax levy for this fund was assessed for fiscal year ended June 30, 2008. The R.S.I.D. Revolving Fund has no unfunded commitment to the R.S.I.D. bond fund as of June 30, 2008. The R.S.I.D. Revolving Fund would be committed to the R.S.I.D. Bond Fund as a result of lost revenues due to unpaid assessments from properties taken by tax title. The amount of the liability can fluctuate based on future tax deed losses, collections of penalties and interest on delinquent assessments, proceeds from unsold tax deed properties and other circumstances. The R.S.I.D. Revolving Fund, which has a fund balance of \$261,952 at June 30, 2008 is treated as a debt service fund.

The outstanding rural special improvement district bonded indebtedness of the County was as follows:

Rural Special Improvement District Number	Interest Rates	Date Issued	Final Maturity Date	Amount of Original Issue	Balance June 30, 2008
665	6.80%	08/03/99	08/03/09	\$ 32,940	\$ -
668	5.83%	06/15/00	06/15/15	750,000	165,000
679	5.70%	09/01/01	08/01/13	82,000	17,000
682	6.00%	08/01/02	08/01/17	174,000	52,000
691	4.90%	10/01/03	08/01/13	49,000	18,000
715	4.19%	08/01/04	08/01/19	410,000	260,000
717	4.93%	06/01/05	08/01/20	738,000	465,000
758	3.75%	05/01/07	07/01/27	373,000	313,425
Various matured bonds	0.00%	Various	Matured	Various	7,225
Outstanding rural special improvement district bonds, June 30, 2008					1,297,650
Less called and matured bonds					<u>(7,225)</u>
Uncalled rural special improvement district bonds, June 30, 2008					<u>\$ 1,290,425</u>

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 8. Long-Term Debt, continued

Rural Special Improvement District Bonds, continued

Annual debt service requirements to maturity for special assessment bonds are as follows:

Debt Service Requirements

Year Ending <u>June 30,</u>	Governmental-type Activities		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	28,650	60,176	88,826
2010	23,000	59,187	82,187
2011	28,000	58,119	86,119
2012	49,000	56,841	105,841
2013	84,000	54,666	138,666
2014-2018	679,000	190,431	869,431
2019-2023	311,000	47,762	358,762
2024-2028	95,000	10,163	105,163
Total	<u>\$1,297,650</u>	<u>\$537,345</u>	<u>\$1,834,995</u>

Notes Payable

Notes payable are long-term obligations which are financed through the current operating budget of the respective funds.

As of June 30, 2008 the County had no outstanding notes payable.

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 8. Long-Term Debt, continued

Changes in Long-Term Liabilities

	Year Ended June 30, 2008				
	Beginning Balance	Additions	Reductions	Ending Balance	Principal Due Within One Year
<u>Governmental Activities:</u>					
General obligation bonds	\$ 4,765,000	\$3,000,000	\$ (610,000)	\$ 7,155,000	\$ 790,000
Special assessment debt with governmental commitment	1,511,000	0	(220,575)	1,290,425	28,650
Notes payable	0	0	0	0	0
Claims and judgments	1,075,000	0	0	1,075,000	1,075,000
Compensated absences	1,870,458	85,043	0	1,955,501	486,528
Governmental activity long-term liabilities	\$ 9,221,458	\$3,085,043	\$ (830,575)	\$ 11,475,926	\$ 2,380,178
 <u>Business-type Activities:</u>					
Notes payable	\$0	\$0	\$0	\$0	\$0
Compensated absences	182,445	4,922	0	187,367	46,842
Business-type Activities Long-term Liabilities	\$ 182,445	\$4,922	\$0	\$ 187,367	\$ 46,842

Summary of Debt Maturities

Annual debt service principal and interest payments required on outstanding debt at June 30, 2008, are as follows:

Year Ending June 30,	Type of Debt	
	General Obligation Bonds	Rural Special Improvement Bonds
2009	\$ 1,059,696	\$ 88,826
2010	\$ 1,076,419	82,187
2011	\$ 1,075,885	86,119
2012	\$ 1,073,585	105,841
2013	\$ 1,084,461	138,666
2014-2018	\$ 2,264,669	869,431
2019-2023	\$ 989,938	358,762
2024-2028	\$ -	105,163
	\$ 8,624,653	\$ 1,834,995

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 9. Risk Management

The County faces a considerable number of risks of loss, including a) damage to and loss of property and contents, b) employee torts, c) professional liability, i.e. errors and omissions, d) environmental damage, e) workers' compensation, i.e. employee injuries, and f) medical insurance costs of employees. A variety of methods is used manage these risks.

Liability and Property Insurance

The County is self-insured on liability and property claims. As of year end, the County has reserved \$1,075,000 for outstanding liability claims. Reinsurance for liability claims is purchased from a third party risk retention group. Coverage history is as follows:

	<u>Deductible</u>	<u>Limit per occurrence</u>	<u>Annual aggregate</u>
Claims outstanding prior to October 4, 1990	No coverage	No coverage	No coverage
October 4, 1990 to October 4, 1998	\$ 250,000	\$ 1,500,000	\$ 3,000,000
October 4, 1998 to October 4, 2002	\$ 100,000	\$ 1,500,000	\$ 3,000,000
October 4, 2002 to October 4, 2003	\$ 200,000	\$ 1,500,000	\$ 3,000,000
October 4, 2003 to October 4, 2004	\$ 250,000	\$ 1,500,000	\$ 3,000,000
October 4, 2004 to January 4, 2005	\$ 500,000	\$ 1,500,000	\$ 3,000,000
January 4, 2005 to June 30, 2008	\$ 250,000	\$ 1,500,000	\$ 3,000,000

The County also utilizes a separate premises liability policy with no deductible for the METRA buildings and grounds.

County buildings and their contents are covered by property and casualty insurance with a \$50,000 deductible. The County at June 30, 2008, had unreserved fund balance in its Property and Liability Insurance Fund totaling \$1,863,123. Levels of property insurance have not changed materially from the prior year. The County has included in its property insurance policy \$250,000 of fine arts insurance. This level of insurance is probably insufficient to cover a major loss of artifacts and art held at the Yellowstone County Museum.

Liability settlements have not exceeded insurance coverage limits during the current or each of the two previous years.

Worker's Compensation

The County has elected to participate in the Montana Association of Counties Workers' Compensation Trust (the Trust). The Trust was organized to provide workers' compensation coverage to participating counties. The County pays annual premiums to the Trust for its workers' compensation coverage and for its portion of the debt service for the bonds sold by the Trust to provide aggregate excess coverage, provide resources for previously unfunded liabilities, and establish initial insurance reserves. The Trust has obtained reinsurance through commercial companies for claims in excess of \$1,000,000 per occurrence. The Trust's governing body is comprised of nine county commissioners elected at the annual county commissioner's convention. The governing body has the authority to determine management and set operational policies.

Financial statements for the Trust are available from the Montana Association of Counties, located in Helena, Montana.

Employee health insurance is discussed in note 10B.

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 10. Employee Benefits

A. Compensated Absences

All full-time County employees accumulate vacation and sick leave hours for later use or for payment upon termination, death or retirement. Employees earn annual vacation leave at the rate of 15 days per year for the first 10 years of employment up to a maximum of 24 days per year after 20 years. There is no requirement that annual vacation leave be taken, but the maximum permissible accumulation is twice the current annualized rate as of December 31 of each year. At termination employees are paid for any accumulated annual vacation leave.

Employees earn sick leave at the rate of 12 days per year. There is no limit on the accumulation of sick leave. At termination employees are paid for 25% of accumulated sick leave. The liability for vested accumulated annual vacation and sick leave at June 30, 2008, is \$2,142,869. The unvested 75% of accumulated sick pay benefits, which totaled \$2,410,162 at June 30, 2008, has not been recorded as a liability.

B. Health Insurance

The County has a self-funded health care benefit plan for its employees. The County has contracted with a private insurance carrier to provide the aggregate stop loss coverage, and claims processing. The County contributes a monthly amount for each full-time employee for health and dental insurance benefits. Employees may elect to include coverage of their dependents, at the employees' expense. Revenues to the plan from the various funds and employees are recorded as health insurance premiums in the Health Insurance Fund, an internal service fund. The fund records health care costs as expenses when claims are incurred. The fund establishes claims liabilities, including incurred but not reported (IBNR) claims based on the estimated ultimate cost of settling the claims (including the effects of inflation and other societal and economic factors), using past experience adjusted for current trends and any other factors that modify past experience. Claims liabilities include only specific, incremental claim adjustment expenses. The liability recorded for the IBNR is \$375,000 and \$201,171 is recorded for health and drug claims incurred in fiscal year 2008 but paid in July 2008.

Following is a summary of the changes in the balance of claim liabilities during the last three fiscal years:

<u>Fiscal Year</u>	<u>Beginning of fiscal-year liability</u>	<u>Estimated Incurred claims</u>	<u>Claims paid, net of expected reimbursements</u>	<u>End of fiscal-year liability</u>
2005-2006	\$ 434,817	\$ 3,888,848	\$ 3,901,134	\$ 422,531
2006-2007	\$ 422,531	\$ 5,619,798	\$ 5,444,483	\$ 597,846
2007-2008	\$ 597,846	\$ 4,841,479	\$ 4,863,154	\$ 576,171

Yellowstone County's maximum exposure for the health plan period ended June 30, 2008 was limited by aggregate stop loss insurance coverage to approximately \$6.42 million. Claims paid during fiscal year 2008 that were subject to the aggregate stop loss coverage were \$4.95 million. Effective in fiscal year 2003, the County elected to utilize the permissive medical levy. This levy may be utilized to fund medical inflation costs of the employer. The permissive medical levy transferred \$1,566,912 to the health insurance fund in fiscal year 2008.

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 10. Employee Benefits, continued

B. Health Insurance , continued

<u>Results of operations for fiscal year ended:</u>	<u>June 30, 2007</u>	<u>June 30, 2008</u>
Health insurance premiums	\$ 4,299,611	\$ 4,694,879
Health claims	(5,619,798)	(4,841,479)
Administrative expenses	(349,141)	(374,456)
Interest revenue	156,457	129,829
Interfund transfer in	<u>1,094,461</u>	<u>1,566,912</u>
Net income (loss)	(418,410)	1,175,685
Net assets, beginning of fiscal year	<u>2,271,568</u>	<u>1,853,158</u>
Net assets, end of fiscal year	<u>\$ 1,853,158</u>	<u>\$ 3,028,843</u>

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 10. Employee Benefits, continued

B. Health Insurance, continued

In addition to providing health benefits for existing employees, the County also allows retired and COBRA (1985 Consolidated Omnibus Budget Reconciliation Act) employees, and their families, to participate in the plan at the former employees' expense. As of June 30, 2008, there are 101 former employees covered under the health plan. Effective June 30, 2008 there were 23 covered retirees that elected to switch coverage to a medicare advantage plan. Those employees will have the option to reenroll with the County's health plan on an annual elective basis. Additionally, eligible Medicare retirees currently covered by the County's health plan may annually elect to change to the Medicare advantage plan. The participation of those eligible Medicare covered individuals in the Medicare advantage plan is not expected to result in any significant financial impact to the county's health plan. The County also allows participation in the plan for employees and dependents of the City/County Health Department and the Big Sky Economic Development Authority. Employees of the City/County Health Department were grandfathered at County employee rates, while the Big Sky Economic Development Authority pays County rates plus an administrative cost. The economic impact of the extension of benefits to these other participating entities and former employees cannot be separated from the County's cost to cover active employees. Premiums for employee paid coverage and retiree coverage increased 12.7% during fiscal year 2008. The funding for the employer portion of coverage increased 12.7%. There were only minor changes to health plan benefits during fiscal year 2008.

C. Life Insurance and Long Term Disability

All County employees covered by health insurance are also covered by life insurance. The County also covers permanent part-time employees that do not elect health insurance. The County pays the cost of life insurance for coverage at 100% of the prior year's salary rounded to the highest \$1000. All full-time employees are covered to a maximum of \$50,000. Supplemental life insurance is optionally available at the employee's cost up to three times the employee's employer paid coverage. The County has contracted with a private insurance carrier to provide the life insurance coverage.

Effective March 1, 2005 the County pays for third-party long term disability insurance at an insured level of 60% of monthly pre-disability base pay for employees. Eligibility for long term disability is the same as life insurance eligibility.

D. Deferred Compensation Plans

The County offers its employees various deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all County employees, permit them to defer a portion of their salary until future years. Participation in the plans is optional. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The County has three deferred compensation plans and each plan allows several investment options. The choice of plan and investment options is made by the employee.

Plan assets are maintained in an exclusive trust for the benefit of participants and their beneficiaries. Accordingly, plan assets are not reported in the County's financial statements.

Yellowstone County, Montana
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Note 11. Pension and Retirement Fund Commitments

The Public Employees' Retirement System (PERS) is a statewide retirement plan established in 1945 and governed by Title 19, chapters 2 & 3 of the Montana Code Annotated providing retirement services to substantially all public employees. The PERS is a mandatory multiple-employer, cost-sharing plan administered by the Public Employees' Retirement Board (PERB).

The PERS offers retirement, disability and death benefits to plan members and their beneficiaries. Benefit eligibility is age 60 with at least five years of service; age 65 regardless of service; or 30 years of service regardless of age. Actuarial reduced benefits may be taken with 25 years of service or at age 50 with at least five years of service. Monthly retirement benefits for employees with less than 25 years of membership service are determined by taking 1/56 times the number of years of service times the final average salary. Monthly retirement benefits for employees with 25 years or more of membership service are determined by taking 1/50 times the number of years of service times the final average salary. A guaranteed annual benefit adjustment (GABA) of 1.5% is provided each January for benefit recipients if they have been receiving a benefit for at least 36 months. Members' rights become vested after five years of service. The authority to establish, amend and provide cost of living adjustments for the plan is assigned to the State legislature.

Yellowstone County, Montana
Notes to the Financial Statements
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Note 11. Pension and Retirement Fund Commitments, continued

The State legislature has the authority to establish and amend contribution rates to the plan. Plan members are required to contribute 6.9% of compensation. Local government employers are required to contribute 6.935% of members' compensation and the State of Montana was required to contribute 0.1% of members' compensation on behalf of local government entities. One hundred percent of the required County and employee contributions were made for the current and each of the two preceding years. Required contributions were made as follows:

<u>Fiscal Year</u>	<u>County Contribution</u>	<u>Employee Contribution</u>	<u>State of Montana Contribution</u>
2005-2006	\$940,305	\$954,133	\$13,828
2006-2007	\$835,201	\$847,484	\$12,283
2007-2008	\$893,744	\$889,233	\$13,078

During fiscal year 2003, the Public Employees' Retirement Board began offering a Defined Contribution Retirement Plan (DCRP) option. Members had until June 30, 2003 or 12 months from date of employment to elect coverage in the DCRP. Members not electing the DCRP remain in the defined benefit plan.

The PERS financial information is reported in the Public Employees' Retirement Board's *Comprehensive Annual Financial Report* for the fiscal year end. It is available from the PERB at 1712 Ninth Avenue, PO Box 200131, Helena MT 59620-0131, telephone 406-444-3154.

The Sheriffs' Retirement System (SRS) which was established in 1974 and is governed by Title 19, Chapters 2 & 7 of the Montana Code Annotated provides retirement service to all Department of Justice criminal investigators hired after July 1, 1993, and to all Montana sheriffs. Effective July 1, 2006 detention officers became eligible for SRS. Detention officers employed prior to July 1, 2006 had until June 30, 2007 to elect into SRS. Officers hired after July 1, 2006 become members of SRS. SRS is a mandatory multiple-employer, cost sharing benefit plan administered by the PERB.

The SRS offers retirement, disability and death benefits to plan members and their beneficiaries. Minimum years of service are 20 regardless of age for a normal retirement benefit. Actuarial reduced benefits may be taken at age 50 with at least five years of service. The service retirement benefit is calculated as follows: 2.5% times final average salary times the number of years of service. A guaranteed annual benefit adjustment (GABA) of 1.5% is provided each January for benefit recipients if they have been receiving a benefit for at least 36 months. After 5 years of service, an employee has a vested right to service retirement benefits. The authority to establish, amend and provide cost of living adjustments for the plan is assigned to the State legislature.

The State legislature has the authority to establish and amend rates to the plan. Plan members are required to contribute 9.245% of compensation. Employers are required to contribute 9.825% of members' compensation. One hundred percent of the required County and employee contributions were made for the current and each of the two preceding fiscal years. Required contributions were made as follows:

<u>Fiscal Year</u>	<u>County Contribution</u>	<u>Employee Contribution</u>
2005-2006	\$305,324	\$296,038
2006-2007	\$425,407	\$412,468
2007-2008	\$470,094	\$442,343

The SRS financial information is reported in the Public Employees' Retirement Board's *Comprehensive Annual Financial Report* for the fiscal year end. It is available from the PERB at 1712 Ninth Avenue, PO Box 200131, Helena MT 59620-0131, telephone 406-444-3154.

Yellowstone County, Montana
Notes to the Financial Statements
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Note 12. Contingent Liabilities and Commitments

Pending Litigation

There are a number of lawsuits pending. However, management estimates that the potential claims against the County from such litigation would not threaten the County's political existence or exceed the County's ability to pay. The accrued liability established in the Property and Liability Insurance Fund of \$1,075,000 is considered to be adequate for potential settlements and litigation costs. The County considers the other known legal actions to be of nominal financial impact.

Grants

The County has Federal and state grants for specific purposes that are subject to annual audits and other periodic reviews by grantor agencies. Such reviews could result in requests for reimbursement by grantor agencies for costs, which may be disallowed as appropriate expenses under the grant terms. The County believes disallowances, if any, will not be material.

State Short-term Investment Pool (STIP)

The County has not participated in STIP since November 28, 2007 due to STIP holding securities that are in default status and are of undetermined value. If losses are eventually realized by STIP on investments, it is unknown how those losses will be allocated among its participants and whether or not the losses would be allocated to previous pool participants as of any particular time frame. This is a contingent liability for the County's investment pool.

Note 13. Conduit Debt Obligations

From time to time, the County has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying general purpose financial statements.

As of June 30, 2008, there were twelve series of industrial revenue bonds issued after July 1, 1978. The aggregate principal amount outstanding for the ten series issued prior to July 1, 1997, could not be determined; however, their original issue amounts totaled \$19.5 million. The aggregate principal amount outstanding for the two outstanding series issued after July 1, 1997 was \$4,305,000 at June 30, 2008.

Note 14. Related Organization

The County is responsible for appointing the members of the governing board of the Big Sky Economic Development Authority (the Organization) however, the County is not able to impose its will on the Organization. Nor is there a potential for the Organization to provide specific financial benefits to, or impose specific financial burdens on, the County. As a result, the Big Sky Economic Development Authority is considered a related organization, and not a component unit of the County.

Yellowstone County, Montana
Notes to the Financial Statements
June 30, 2008

Note 15. Deficit Fund Balances

The deficit fund balance of (\$256,991) in the permissive medical levy fund is a result of uncollected tax levies. Uncollected tax receivables in the permissive medical levy fund were \$242,146 net of allowances and \$289,046 excluding the tax allowances.

Note 16. Post Employment Benefits

The Government Accounting Standards Board has issued GASB 43 "Financial Reporting for Post Employment Benefit Plans other than Pension Plans" and GASB 45 "Accounting and Financial Reporting by Employers for Post Employment Benefits other than Pensions." These statements improve the relevance and usefulness of reporting by requiring systematic, accrual basis measurement and recognition of other post employment benefits expense over a period that approximates employees' years of service and provides information about actuarial accrued liabilities associated with other post employment employee benefits and whether and to what extent progress is being made in funding the plan. These statements are effective for the County for fiscal year 2009. The County has not assessed the impact of these statements on its financial position and results of operations and has not determined if the adoption of these statements will have a material effect on its basic financial statements.

Note 17. Subsequent Events

On October 16, 2008 the County acquired \$5 million of additional property insurance coverage on the museum collection of the Yellowstone County Museum.

In December 2008 a federal court issued a summary judgment in favor of the County on one of the more significant liability cases against the County. The plaintiff in the case has stated that they will appeal.

In December 2008 the County issued \$1,110,000 of industrial revenue bonds on behalf of the Mental Health Center. See Note 13 for further information regarding this type of debt issuance.